



Office of the Governor of Guam

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Felix Perez Camacho
Governor
Kaleo Scott Moylan
Lieutenant Governor

Office of the People's Speaker
vicente (b) (c) (p) pangelinan

DEC 31 2004

TIME: 4:37 JAN 1 1PM
RECEIVED BY: [Signature]

31 DEC 2004

The Honorable Vicente C. Pangelinan
Speaker
Mina' Bente Siete Na Liheslaturan Guåhan
155 Hessler Street
Hagåtña, Guam 96910

Dear Mr. Speaker:

Transmitted herewith is Bill No. 354 (LS), "AN ACT TO ESTABLISH A DIVISION OF EMERGENCY MEDICAL SERVICES WITHIN THE GUAM MEMORIAL HOSPITAL AUTHORITY, BY ADDING A NEW §84220 TO TITLE 10, GUAM CODE ANNOTATED, AND REPEALING PUBLIC LAW 24-59: IV: 23 AND PUBLIC LAW 24-244," now designated as Public Law 27-137.

Sinseru yan Magåhet,

[Handwritten Signature]

FELIX P. CAMACHO
I Maza'låhen Guåhan
Governor of Guam

Attachment: copy attached of signed bill

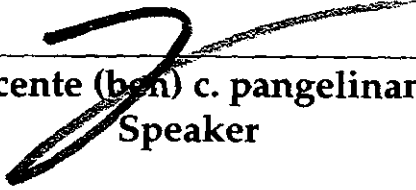
cc: The Honorable Tina Rose Muna-Barnes
Senator and Legislative Secretary

I MINA'BENTE SIETE NA LIHESLATURAN GUÅHAN  
2004 (SECOND) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUÅHAN

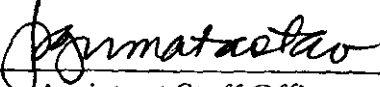
This is to certify that Bill No. 354 (LS), "AN ACT TO ESTABLISH A DIVISION OF EMERGENCY MEDICAL SERVICES WITHIN THE GUAM MEMORIAL HOSPITAL AUTHORITY, BY ADDING A NEW §84220 TO TITLE 10, GUAM CODE ANNOTATED, AND REPEALING PUBLIC LAW 24-59: IV: 23 AND PUBLIC LAW 24-244," was on the 20<sup>th</sup> day of December, 2004, duly and regularly passed.

Attested:


  
vicente (ben) c. pangelinan  
Speaker

  
Tina Rose Muña Barnes  
Senator and Legislative Secretary

-----  
This Act was received by *I Maga'lahaen Guåhan* this 20 day of December, 2004,  
at 5:50 o'clock P.M.

  
Assistant Staff Officer  
*Maga'lahi's Office*

APPROVED:

  
FELIX P. CAMACHO  
*I Maga'lahaen Guåhan*

Date: December 30, 2004

Public Law No. 27-137

**I MINA'BENTE SIETE NA LIHESLATURAN GUÅHAN  
2004 (SECOND) Regular Session**

**Bill No. 354 (LS)**

As amended by the Committee  
on Public Safety and Tourism,  
and further amended.

Introduced by:

L. A. Leon Guerrero  
J. M. Quinata  
F. B. Aguon, Jr.  
J. M.S. Brown  
F. R. Cunliffe  
Carmen Fernandez  
Mark Forbes  
L. F. Kasperbauer  
R. Klitzkie  
J. A. Lujan  
v. c. pangelinan  
T. R. Muña Barnes  
R. J. Respicio  
Toni Sanford  
Ray Tenorio

**AN ACT TO ESTABLISH A DIVISION OF EMERGENCY  
MEDICAL SERVICES WITHIN THE GUAM MEMORIAL  
HOSPITAL AUTHORITY, BY ADDING A NEW §84220 TO  
TITLE 10, GUAM CODE ANNOTATED, AND REPEALING  
PUBLIC LAW 24-59: IV: 23 AND PUBLIC LAW 24-244.**

**1 BE IT ENACTED BY THE PEOPLE OF GUAM:**

**2 Section 1. Legislative Findings and Intent.** Physician involvement in  
**3 Emergency Medical Services ("EMS") occurs on three (3) levels: (1) On-line**  
**4 medical control of Emergency Medical Technicians ("EMTs"): emergency**  
**5 physician EMT communication via radio or on-scene with regard to the**

1 medical care of a patient while pre-hospital care is in progress; (2) Off-line  
2 medical oversight over personnel providing EMS medical care, including  
3 quality improvement and continuing education; and (3) Medical direction of  
4 the EMS system: provided by a physician at the Guam Department of Public  
5 Health and Social Services, and the Guam EMS Medical Director who aids in  
6 development of Guam EMS policy and procedures.

7 Off-line medical oversight is required for all pre-hospital EMTs, 911  
8 dispatchers, and on-line emergency department personnel. However, the  
9 maintenance of positions at each individual agency, such as the GFD Medical  
10 Control Physician, the Airport Rescue and Fire (ARF) Medical Control  
11 Physician, the 911 Medical Control Physician, and the Guam Memorial  
12 Hospital Medical Control Physician, would be unnecessarily expensive,  
13 fragment medical oversight and increases the risk of uncoordinated EMS  
14 responses to disaster.

15 Therefore, it is the intent of *I Liheslaturan Guåhan* to establish a single,  
16 island-wide source of off-line EMS medical control for all government of  
17 Guam pre-hospital EMTs, 911 dispatchers, and on-line emergency department  
18 personnel. This Division shall be established at the Guam Memorial Hospital  
19 under the name "Division of EMS".

20 **Section 2.** Section 23 of Chapter IV of Public Law 24-59, and Public  
21 Law 27-244 are hereby *repealed*.

22 **Section 3.** A new §84220 is hereby *added* to Title 10, Guam Code  
23 Annotated, to read:

24 "§84220. (a) The Guam Memorial Hospital Authority ('GMHA')  
25 shall establish a 'Division of EMS' ('Division'). The Division shall be

1 headed by the Off-Line Medical Control Physician who shall be a  
2 licensed physician. The Division's responsibilities shall include, *but not*  
3 *be limited to:*

- 4 1. provide off-line medical control for government of  
5 Guam Emergency Medical Technicians (EMTs), 911  
6 dispatchers, and on-line emergency department  
7 personnel;
- 8 2. participate with other Emergency Medical Systems  
9 (EMS) agencies in the planning, development and  
10 advancement of EMS;
- 11 3. assist in adoption of treatment protocols as developed  
12 by the Department of Public Health and Social  
13 Services;
- 14 4. coordinate with the Department of Public Health and  
15 Social Services, the Guam Fire Department Training  
16 Bureau, the Guam Community College and all other  
17 training centers, for the training of pre-hospital  
18 personnel;
- 19 5. aid government of Guam agencies in achieving  
20 compliance with the Department of Public Health and  
21 Social Services' EMS Rules and Regulations relative to  
22 personnel, equipment training, vehicles,  
23 communications and supplies; and
- 24 6. conduct EMS research as needed.

25 (b) The Division shall designate the following:

1 (1) **Off-line EMS Medical Control Physician.** A  
2 GMHA Emergency Department staff physician with either  
3 formal training or extensive experience in EMS shall be the  
4 head of this Division under the title of 'Off-line EMS Medical  
5 Control Physician' and this physician shall operate as an  
6 agent of GMHA; and

7 (2) **Second Off-line Medical Control Physician for**  
8 **Pediatric Pre-hospital Care.** Following recommendations of  
9 the Federal program of EMS for children, the involvement of  
10 a GMHA Emergency Department Staff Pediatrician as a  
11 second Off-line EMS Medical Control Physician, namely as  
12 an 'Off-line EMS Medical Control Physician-Pediatrics' is  
13 highly encouraged; this pediatrician shall, as an agent of  
14 GMHA, provide off-line medical control for pre-hospital  
15 medical care provided specifically to children by  
16 government of Guam EMS personnel; and

17 (3) **EMS Medical Coordinator.** The Division of  
18 EMS at GMHA shall have one (1) full time 'EMS Medical  
19 Coordinator' who shall be a certified EMT-Intermediate,  
20 EMT-Paramedic or registered nurse with EMS experience,  
21 and who shall work under the guidance of the Off-line  
22 Medical Control Physician.

23 (c) **Administrative and Educational Resources.** GMHA shall  
24 make available adequate GMHA administrative and

1 educational resources to support the Division of EMS and its  
2 mission.

3 (d) **EMS Agencies to Share Resources.** In recognition of the  
4 multi-agency nature of EMS Medical Direction, all agencies  
5 involved with EMS on Guam shall, within reason, share  
6 personnel and other resources with each other across agency  
7 lines in an effort to assure the uninterrupted and effective  
8 existence of all three levels of physician involvement in  
9 Guam's EMS System.

10 (e) **EMS Oversight Authority.** The authority of the Division of  
11 GMH in EMS oversight shall *not* supersede the regulatory  
12 authority of the Department of Public Health and Social  
13 Services and EMS commission as previously established in  
14 Guam law.

15 **Section 4. Guam Fire Department ("GFD") Medical Director's**  
16 **Office to Close.** The GFD Medical Director's Office shall cease to exist and  
17 the task of the GFD Medical Director's Office is hereby transferred to the  
18 GMHA.

19 **Section 5.** The amount of Two Hundred Thousand Dollars  
20 (\$200,000.00) is hereby appropriated from the General Fund to the Guam  
21 Memorial Hospital for the specific use for the establishment of the Division of  
22 EMS. The unexpended balance of the appropriation shall *not* revert back to  
23 the General Fund, but shall be carried over into the next fiscal year to be  
24 expended in accordance with the original purpose of said funds. The funds

1 appropriated herein shall *not* be subject to *I Maga'lahaen Guahan's* transfer  
2 authority.

3       **Section 6.** The Civil Service Commission in collaboration with the  
4 Guam Memorial Hospital Authority shall develop the job descriptions and  
5 salary structure for the positions delineated in this Act within six (6) months  
6 upon enactment of this Act.

7       **Section 7. Severability.** *If* any provision of this Act or its application  
8 to any person or circumstances is found to be invalid or contrary to law, such  
9 invalidity shall *not* affect other provisions or applications of this Act which  
10 can be given effect without the invalid provisions or applications, and to this  
11 end the provisions of this Act are severable.

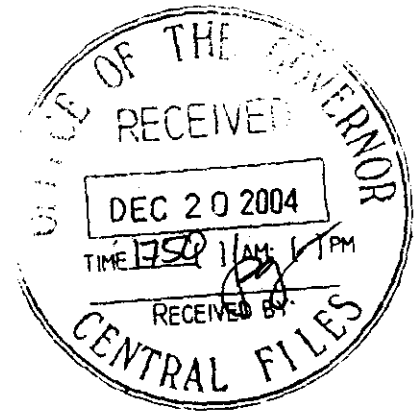




**FILE COPY**

**MINA' BENTE SIETE NA LIHESLATURAN GUÅHAN**  
TWENTY-SEVENTH GUAM LEGISLATURE  
155 Hessler Place, Hagåtña, Guam 96910

December 20, 2004



The Honorable Felix P. Camacho  
*I Maga'lahaen Guåhan*  
*Ufisinan I Maga'lahi*  
Hagåtña, Guam 96910

Dear *Maga'lahi* Camacho:

Transmitted herewith are Bill Nos. 176(LS), 276(COR), 322(LS), 334(COR), 341(LS), 352(COR), 354(LS), 377(COR), 382(COR), 393(LS), 394(LS), 395(LS), 397(COR), 400(COR), 401(COR), 402(COR), 403(COR), 406(COR), 408(COR) & 413(COR); and Substitute Bill Nos. 149(COR), 240(COR), 242(COR), 254(LS), 333(COR), 343(LS), 375(COR), 381(COR), 391(COR), 392(COR), 398(COR), 399(COR) & 405(COR) which were passed by *I Mina'Bente Siete Na Liheslaturan Guåhan* on December 20, 2004.

Sincerely,

TINA ROSE MUNA BARNES  
Senator and Legislative Secretary

Enclosures (33)

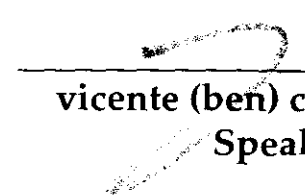
I MINA'BENTE SIETE NA LIHESLATURAN **FILE COPY**  
2004 (SECOND) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUÅHAN

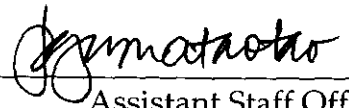
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Attested:

  
Tina Rose Muña Barnes  
Senator and Legislative Secretary

  
vicente (ben) c. pangelinan  
Speaker

This Act was received by *I Maga'lahaen Guåhan* this 20 day of December, 2004,  
at 5:50 o'clock P.M.

  
Assistant Staff Officer  
*Maga'lahaen's Office*

APPROVED:

\_\_\_\_\_  
FELIX P. CAMACHO  
*I Maga'lahaen Guåhan*

Date: \_\_\_\_\_

Public Law No. \_\_\_\_\_



SENATOR JOHN M. QUINATA

December 15, 2004

The Honorable vicente "ben" c. pangelinan  
Speaker  
*Mina' Bente Siete na Liheslaturan Guåhan*  
Twenty-Seventh Guam Legislature  
155 Hesler Street  
Hagatna, Guam 96910

Dear Mr. Speaker:

The Committee on Public Safety and Tourism, to which Bill No. 354 (LS):  
**"AN ACT TO REPEAL AND REENACT SECTION 23 CHAPTER IV OF PUBLIC LAW 24-244 RELATIVE TO ESTABLISHING A DIVISION OF EMERGENCY MEDICAL SERVICES WITHIN THE GUAM MEMORIAL HOSPITAL AUTHORITY"**, was referred, wishes to report its findings and recommendation TO PASS BILL NO. 354 (LS) *as amended by the Committee.*

The voting record for BILL NO. 354 (LS) is as follows:

<b>TO PASS</b>	<u>6</u>
<b>NOT TO PASS</b>	<u>Ø</u>
<b>ABSTAIN</b>	<u>Ø</u>
<b>TO PLACE IN INACTIVE FILE</b>	<u>Ø</u>

Copies of the Committee Report and other pertinent documents are attached.  
Thank you for your attention in this matter.

  
**SENATOR JOHN M. QUINATA**  
Chairman

2004 DEC 16 PM 11:01  
kaf

Democrat Assistant Majority Whip

Committee on Public Safety & Tourism  
Chairman

Committee on Judiciary & Transportation  
Vice-Chairman

Committee on Appropriation & Budgeting, General Government Operations, Reorganization & Reform  
Member

Committee on Community, Culture, Recreation & Public Broadcasting  
Member

Committee on Rules & Health  
Member

Committee on Economic Development, Retirement, Investments, Public Works, & Regulatory Functions  
Member

Committee on Youth & Senior Citizens, Federal & Foreign Affairs  
Member



SENATOR JOHN M. QUINATA

Democrat Assistant Majority Whip

Committee on Public Safety  
& Tourism  
Chairman

Committee on Judiciary &  
Transportation  
Vice-Chairman

Committee on Appropriation  
& Budgeting, General  
Government Operations,  
Reorganization & Reform  
Member

Committee on Community,  
Culture, Recreation &  
Public Broadcasting  
Member

Committee on Rules & Health  
Member

Committee on Economic  
Development, Retirement,  
Investments, Public Works, &  
Regulatory Functions  
Member

Committee on Youth &  
Senior Citizens,  
Federal & Foreign Affairs  
Member

December 15, 2004

**MEMORANDUM**

To : Committee Directors

From : Chairman

Subject : Committee report on Bill 354 (LS) *as amended by the  
Committee on Public Safety and Tourism*

This memorandum is accompanied by the following:

1. Committee voting sheet
2. Public hearing sign-in sheet
3. Notice of public hearing
4. Testimonies submitted

Please take the appropriate action on the attached voting sheet. Your attention and cooperation in this matter is greatly appreciated.

Should you have any questions regarding this matter, please feel free to contact my office at 479-1457.

  
SENATOR JOHN M. QUINATA  
Chairman

27th Guam Legislature

Ada Commercial & Professional Bldg.

Suite 108-F, 215A Chalan Santo Papa Road, Hagåtña, Guam 96910

Office 671 . 479-1457/9/60 Facsimile 671 . 479-1458 Email senquinata@hotsheet.com

Bill No. 354 (LS)

Introduced by:

L. Leon Guerrero  
J. M. Quinata

---

AN ACT TO REPEAL AND REENACT SECTION 23 CHAPTER  
IV OF PUBLIC LAW 24-244 RELATIVE TO ESTABLISHING A DIVISION OF EMERGENCY  
MEDICAL SERVICES WITHIN THE GUAM MEMORIAL HOSPITAL AUTHORITY.

BE IT ENACTED BY THE PEOPLE OF GUAM:

**Section 1. Legislative Intent.** Guam mandates physician involvement in its Emergency Medical Services ("EMS") system on three levels: (1) On-line medical control of Emergency Medical Technicians ("EMTs"): emergency physician –EMT communication via radio or on-scene with regard to the medical care of a patient while pre-hospital care is in progress; (2) Off-line medical oversight over personnel providing EMS medical care, including quality improvement and education; (3) Medical direction of the EMS system: provided by a physician at the Guam Department of Public Health and Social Services, the system medical director who develops EMS policy and procedures.

Off-line medical oversight is required for all pre-hospital EMTs, 911 dispatchers, and on-line emergency department personnel. However, the maintenance of positions at each individual agency, such as GFD Medical Control Physician, Airport Rescue and Fire (ARF) Medical Control Physician, 911 Medical Control Physician, and Guam Memorial Hospital Medical Control Physician, would be unnecessarily expensive, fragment medical oversight and increase the risk of uncoordinated EMS responses to disaster.

Therefore, it is the intent of the *Mina Bente'Siete Na Liheslaturan* to establish a single, island wide source of off-line EMS medical division to have oversight over all of the government of Guam pre-hospital EMTs, 911 dispatchers, and on-line emergency department personnel. This division shall be established at the Guam Memorial Hospital under the name "Division of EMS".

**Section 2. Section 23 of Chapter IV of Public Law 24-59 is hereby repealed and reenacted to read as follows:**

"Section 23.

(a) The Guam Memorial Hospital Authority ("GMHA") shall establish a "Division of EMS" ("Division"). The Division shall be headed by a Medical Director who shall be a licensed physician. The Division's responsibilities shall include, but not limited to:

- (1) oversee and review pre-hospital medical services provided by government of Guam Emergency Medical Technicians (EMT), 911 dispatchers, and on-line emergency department personnel;
- (2) participate with other Emergency Medical Systems (EMS) agencies in the planning, development and advancement of EMS;
- (3) facilitate adoption of treatment protocols as developed by the Department of Public Health and Social Services;
- (4) coordinate with the Department of Public Health and Social Services, Guam Fire Department Training Bureau, Guam Community College and all other training centers, for the training of pre-hospital personnel, including course design, supervision of training, retraining, continuing education, ongoing performance evaluation through audit,

review and critique sessions;

- (5) ensure compliance with Department of Public Health and Social Services' EMS rules and regulations relative to personnel, equipment training, vehicles, communications and supplies;
- (6) conduct EMS research as needed.

b) The Division shall designate the following:

- (1) Off-line EMS Medical Control Physician. A GMHA Emergency Department staff physician with either formal training or extensive experience in EMS shall be the head of this Division under the title of "Off-line EMS Medical Control Physician" and this physician shall operate as an agent of GMHA; and
- (2) Second Off-line Medical Control Physician for Pediatric pre-hospital care. Following recommendations of the Federal Program of EMS for Children, the involvement of a GMHA Emergency Department Staff Pediatrician as a second Off-line EMS Medical Control Physician, namely as an "Off-line EMS Medical Control Physician-Pediatrics" is highly encouraged; this pediatrician shall, as an agent of GMHA, oversee the pre-hospital medical care provided specifically to children; and
- (3) EMS Medical Supervisor. The Division of EMS at GMHA shall have one (1) full time "EMS Medical Supervisor" who shall be a certified EMT-Intermediate, EMT-Paramedic or registered nurse with EMS experience, and who shall work under the guidance of the Off-line Medical Control Physician.

(c) GMHA shall provide administrative and educational resources to Division of EMS. GMHA shall make available adequate GMHA administrative and educational resources to support the Division of EMS and its mission.

(d) EMS agencies to share resources. In recognition of the multi-agency nature of EMS Medical Direction, all agencies involved with EMS on Guam shall, within reason, share personnel and other resources with each other across agency lines in an effort to assure the uninterrupted and effective existence of all three levels of physician involvement in Guam's EMS System.

**Section 3.** Guam Fire Department ("GFD") Medical Director's Office to close. The GFD Medical Director's Office shall cease to exist and the task of the GFD Medical Director's Office is hereby transferred to the GMHA.

**Section 4.** The amount of Two Hundred Thousand Dollars (\$200,000) is hereby appropriated from the General Fund to the Guam Memorial Hospital for the specific use for the establishment of the Division of EMS. The unexpended balance of the appropriation shall not revert back to the General Fund, but shall be carried over into the next fiscal year to be expended in accordance with the original purpose of said funds. The funds appropriated herein shall not be subject to *I Maga'lahaen Guahan's* transfer authority.

**Section 5.** The Civil Service Commission in collaboration with the Guam Memorial Hospital shall develop the job descriptions and salary structure for the positions delineated in this Act within six (6) months upon enactment of this Act.

**Section 6.** This Act shall become effective upon enactment of the Act.

**Section 7. Severability Clause.** If any provision of this Act or its application to any person or circumstance is found to be invalid or contrary to law, such invalidity shall *not* affect other provisions or applications of this Act which can be given the effect without the invalid provisions or applications, and to this end the provisions of this Act are severable.



SENATOR JOHN M. QUINATA

Democrat Assistant Majority Whip

Committee on Public Safety  
& Tourism  
Chairman

Committee on Judiciary &  
Transportation  
Vice-Chairman

Committee on Appropriation  
& Budgeting, General  
Government Operations,  
Reorganization & Reform  
Member

Committee on Community,  
Culture, Recreation &  
Public Broadcasting  
Member

Committee on Rules & Health  
Member

Committee on Economic  
Development, Retirement,  
Investments, Public Works, &  
Regulatory Functions  
Member

Committee on Youth &  
Senior Citizens,  
Federal & Foreign Affairs  
Member

***December 15, 2004***

**COMMITTEE REPORT  
ON  
BILL NO. 354 (LS)  
As Amended by the  
Committee on Public Safety and Tourism:**

**“AN ACT TO REPEAL AND REENACT  
SECTION 23, CHAPTER IV OF PUBLIC  
LAW 24-244 RELATIVE TO ESTABLISHING  
A DIVISION OF EMERGENCY MEDICAL  
SERVICES WITHIN THE GUAM MEMORIAL  
HOSPITAL AUTHORITY.”**

**27th Guam Legislature**

Ada Commercial & Professional Bldg.

Suite 108-F, 215A Chalan Santo Papa Road, Hagåtña, Guam 96910

Office 671 . 479-1457/9/60 Facsimile 671 . 479-1458 Email senquinata@hotsheet.com

***I Mina' Bente Siete Na Liheslaturan Guåhan***  
**Committee on Public Safety and Tourism**  
*Sinadot John M. Quinata, Ge' hilo*

**I. OVERVIEW**

Bill 354 (LS) as amended by the Committee on Public Safety and Tourism, is “**AN ACT TO REPEAL AND REENACT SECTION 23 CHAPTER IV OF PUBLIC LAW 24-244 RELATIVE TO ESTABLISHING A DIVISION OF EMERGENCY MEDICAL SERVICES WITHIN THE GUAM MEMORIAL HOSPITAL AUTHORITY.**”

The Committee on Rules and Health referred Bill Number 354 (LS) to the Committee on Public Safety and Tourism on Wednesday, September 22, 2004, for disposition. A Public Hearing was held on Tuesday, November 23, 2004, convening at 10:05 a.m., at the Legislative Public Hearing Room in *Hagåtña*, Guam. Notices of the public hearing were printed on three (3) different dates prior to the Legislative Public Hearing and are attached herein.

**a. Senators present:**

Senator John M. Quinata – Chairman  
Speaker Vicente “Ben” Pangelinan, Ex-officio member  
Senator Toni Sanford, Member  
Senator Robert Klitzkie

**b. Appearing before the Committee:**

Dr. Anthony Morocco, Guam EMS Medical Director  
Mr. E.J. Cruz, EMS Coordinator, Guam Fire Department

**c. Written testimony provided:**

Dr. Anthony Morocco, Guam EMS Medical Director  
Mr. Michel F. Uncangco, Chief, Guam Fire Department  
Mr. William N. Kando, Acting Administrator, Guam Memorial Hospital  
Authority  
Mr. John Santos, Private Citizen



## **II. SUMMARY OF TESTIMONIES:**

Chairman John M. Quinata led the discussion on Bill 354 (LS), providing comments relative to the introduction of such legislation. Chairman Quinata emphasized the importance of seeking reorganization plans that would help the Government of Guam improve its delivery of emergency services.

Dr. Anthony Morocco, Guam EMS Medical Director, spoke in support of Bill 354 (LS), commenting on the need to create a strong program of medical oversight and education for all the emergency medical technicians and 911 dispatchers on Guam.

Dr. Morocco concluded his remarks by recognizing the goals shared by emergency personnel and the need to provide for a clearer organizational structure aimed at providing a more effective response to emergency situations by government entities.

Following comments made by Dr. Morocco, discussion focused on a question of whether or not the proposed legislation was actually a plan for reorganization. Additional inquiries were made relative to the oversight and administration of the proposed division due to the multi-agency composition.

Dr. Morocco and Mr. E.J. Cruz of the Guam Fire Department elaborated on the structure of the Division and other procedures pertinent to the organizational structure as outlined in Bill 354 (LS).

Following this exchange of inquire and response, there were no further testimonies submitted before the Committee on Public Safety and Tourism. The Public Hearing was then adjourned by Chairman John M. Quinata at 10:25 a.m., at which time the Chairman invited additional written testimony from the public before a Committee Report is forwarded during the next Legislative Session.

## **IV. SUMMARY OF WRITTEN TESTIMONIES:**

In contrast to the other written testimonies submitted to the Committee on Public Safety and Tourism, Mr. John Santos' testimony identified Bill 354 (LS) as a "re-invention of the wheel". More specifically, Mr. Santos' written testimony is summarized as follows:

- This portion [proposed EMS Division] is already a function at the EMS office and the Department of Public Health and Social Services
- The Division needs the involvement of the different entities that make up the entire EMS system on Guam and the division's responsibilities cannot be left up to a single agency
- Any treatment protocol or rules and regulations set for EMS must be sent to EMS Commission for approval
- All curriculum and training requirements, course design, and continuing education needs have already been set by the Department of Transportation, as national standards
- Ensuring compliance with all EMS Rules and Regulations relative to personnel equipment, training, vehicle, communication and supplies are already a regulatory task of the EMS office and the Department of Public Health and Social Services

All written testimonies, exclusive of Mr. John Santos' (Attached), were in support of Bill 354 (LS). Said written testimonies specifically addressed the following comments relative to the proposed legislation:

- Savings for the Government of Guam by merging emergency services and oversight
- Creation of a strong program of medical oversight and education for all Emergency Medical Technicians and 911 dispatchers on Guam
- Proposed legislation would help solidify current efforts aimed at providing emergency medical oversight and training for Guam's EMT-Basic and EMT-Intermediate personnel in providing quality pre-hospital care

## **V. COMMITTEE FINDINGS AND RECOMMENDATIONS**

The Committee on Public Safety and Tourism finds that the island of Guam mandates physician involvement in its Emergency Medical Services ("EMS") system on three levels: (1)

On-line medical control of Emergency Medical Technicians (“EMTs”): emergency physician – EMT communication via radio or on-scene with regard to the medical care of a patient while pre-hospital care is in progress; (2) Off-line medical oversight over personnel providing EMS medical care, including quality improvement and education; (3) Medical direction of the EMS system: provided by a physician at the Guam Department of Public Health and Social Services, the system medical director who develops EMS policy and procedures.

Off-line medical oversight is required for all pre-hospital EMTs, 911 dispatchers, and on-line emergency department personnel. However, the maintenance of positions at each individual agency, such as GFD Medical Control Physician, Airport Rescue and Fire (ARF) Medical Control Physician, 911 Medical Control Physician, and Guam Memorial Hospital Medical Control Physician, would be unnecessarily expensive, fragment medical oversight and increase the risk of uncoordinated EMS responses to disaster.

Therefore, it is the intent of the *Mina Bente’ Siete Na Liheslaturan* to establish a single, island wide source of off-line EMS medical division to have oversight over all of the government of Guam pre-hospital EMTs, 911 dispatchers, and on-line emergency department personnel. This division shall be established at the Guam Memorial Hospital under the name “Division of EMS”.

*The Committee on Public Safety and Tourism, to which Bill No. 354 (LS), was referred, does hereby submit its findings and recommendations to I Mina’ Bente Siete Na Liheslaturan Guåhan TO DO PASS Bill No. 354 (LS), as amended by the Committee on Public Safety and Tourism: “AN ACT TO REPEAL AND REEACT SECTION 23 CHAPTER IV OF PUBLIC LAW 24-244 RELATIVE TO ESTABLISHING A DIVISION OF EMERGENCY MEDICAL SERVICES WITHIN THE GUAM MEMORIAL HOSPITAL AUTHORITY.”*



MINA'BE, TE SIETE NA LIHESLATURA.. GUÅHAN  
TWENTY-SEVENTH GUAM LEGISLATURE

**SENATOR JOHN M. QUINATA**

Chairman

COMMITTEE ON PUBLIC SAFETY AND TOURISM

E-Mail address: senatorjq@hotsheet.com  
Ada Commercial & Professional Building, Suite 108F  
215A Chalan Santo Papa Road Hagatña, Guam 96910

Telephone: (671) 479-1457/9/60  
Facsimile: (671) 479-1458

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## **AGENDA**

### **Public Hearing**

*Public Hearing Room, I Liheslaturan Guåhan*

10:00 am; Tuesday, November 23, 2004

1. The Committee on Public Safety and Tourism will hear and receive testimony on the following:

**Bill 354 (LS)- An Act To Repeal And Reenact  
Section 23 Chapter IV Of Public Law 24-244  
Relative To Establishing A Division Of  
Emergency Medical Services Within The  
Guam Memorial Hospital Authority.**





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9-22-04  
3:15  
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16821

Senator Lou Leon Guerrero RN, MPH

September 22, 2004

**MEMORANDUM**

Democrat Majority Leader

Committee on Rules & Health  
Chairwoman

Committee on Utilities & Land  
Member

Committee on Appropriation  
& Budgeting, General  
Government Operations  
Reorganization & Reform  
Member

Committee on Community,  
Culture, Recreation &  
Public Broadcasting  
Member

Committee on Economic  
Development, Retirement,  
Investments, Public Works,  
& Regulatory Functions  
Member

Committee on Education  
& Housing  
Member

Committee on Judiciary  
& Transportation  
Member

Committee on Youth &  
Senior Citizens,  
Federal & Foreign Affairs  
Member

To: Sen. John Quinata  
Committee on Public Safety & Tourism

From: Senator Lou Leon Guerrero, Chairwoman, *LSR*  
Committee on Rules and Health

Subject: Bill No. 354 (LS)

In accordance with Section 6.04.04.01 of the Standing Rules of the Mina' Bente Siete na Liheslaturan Guahan,

**BILL NO. 354(LS) AN ACT TO REPEAL AND REENACT SECTION 23 CHAPTER IV OF PUBLIC LAW 24-244 RELATIVE TO ESTABLISHING A DIVISION OF EMERGENCY MEDICAL SERVICES WITHIN THE GUAM MEMORIAL HOSPITAL AUTHORITY**

is referred to your Committee on Public Safety & Tourism as the principal committee.

**A copy of this bills may be obtained at the office of the Clerk of the Legislature.**

Also in accordance with Section 7.01 of the Standing Rules, the Principal Committee shall notify the Speaker, the Chairwoman of the Committee on Rules and the Executive Director, the date, time, subject matter, number and title of the bill for which a public hearing will be held.

Thank you.

cc: Sen. Leon Guerrero, Author of Bill No. 354(LS)  
Clerk of the Legislature

27th Guam Legislature

155 Hesler Street Hagåtña, Guam 96910

Office 671 . 472-3582 - 5 / 472-3576 Facsimile 671 . 472-3591 Email

MINA'BENTE SIETE NA LIHESLATURAN GUAHAN  
2004 (SECOND) Regular Session

Bill No. 354 (LS)

Introduced by:

L. Leon Guerrero  
J. M. Quinata

---

AN ACT TO REPEAL AND REENACT SECTION 23 CHAPTER  
IV OF PUBLIC LAW 24-244 RELATIVE TO ESTABLISHING A DIVISION OF EMERGENCY  
MEDICAL SERVICES WITHIN THE GUAM MEMORIAL HOSPITAL AUTHORITY.

BE IT ENACTED BY THE PEOPLE OF GUAM:

**Section 1. Legislative Intent.** Guam mandates physician involvement in its Emergency Medical Services ("EMS") system on three levels: (1) On-line medical control of Emergency Medical Technicians ("EMTs"): emergency physician –EMT communication via radio or on-scene with regard to the medical care of a patient while pre-hospital care is in progress; (2) Off-line medical oversight over personnel providing EMS medical care, including quality improvement and education; (3) Medical direction of the EMS system: provided by a physician at the Guam Department of Public Health and Social Services, the system medical director who develops EMS policy and procedures.

Off-line medical oversight is required for all pre-hospital EMTs, 911 dispatchers, and on-line emergency department personnel. However, the maintenance of positions at each individual agency, such as GFD Medical Control Physician, Airport Rescue and Fire (ARF) Medical Control Physician, 911 Medical Control Physician, and Guam Memorial Hospital Medical Control Physician, would be unnecessarily expensive, fragment medical oversight and increase the risk of uncoordinated EMS responses to disaster.

Therefore, it is the intent of the *Mina Bente'Siete Na Liheslaturan* to establish a single, island wide source of off-line EMS medical division to have oversight over all of the government of Guam pre-hospital EMTs, 911 dispatchers, and on-line emergency department personnel. This division shall be established at the Guam Memorial Hospital under the name "Division of EMS".

**Section 2. Section 23 of Chapter IV of Public Law 24-59 is hereby repealed and reenacted to read as follows:**

"Section 23.

(a) The Guam Memorial Hospital Authority ("GMHA") shall establish a "Division of EMS" ("Division"). The Division shall be headed by a Medical Director who shall be a licensed physician. The Division's responsibilities shall include, but not limited to:

- (1) oversee and review pre-hospital medical services provided by government of Guam Emergency Medical Technicians (EMT), 911 dispatchers, and on-line emergency department personnel;
- (2) participate with other Emergency Medical Systems (EMS) agencies in the planning, development and advancement of EMS;
- (3) facilitate adoption of treatment protocols as developed by the Department of Public Health and Social Services;
- (4) coordinate with the Department of Public Health and Social Services, Guam Fire Department Training Bureau, Guam Community College and all other training centers, for the training of pre-hospital personnel, including course design, supervision of training, retraining, continuing education, ongoing performance evaluation through audit,

review and critique sessions;

- (5) ensure compliance with Department of Public Health and Social Services' EMS rules and regulations relative to personnel, equipment training, vehicles, communications and supplies;
- (6) conduct EMS research as needed.

b) The Division shall designate the following:

- (1) Off-line EMS Medical Control Physician. A GMHA Emergency Department staff physician with either formal training or extensive experience in EMS shall be the head of this Division under the title of "Off-line EMS Medical Control Physician" and this physician shall operate as an agent of GMHA; and
- (2) Second Off-line Medical Control Physician for Pediatric pre-hospital care. Following recommendations of the Federal Program of EMS for Children, the involvement of a GMHA Emergency Department Staff Pediatrician as a second Off-line EMS Medical Control Physician, namely as an "Off-line EMS Medical Control Physician-Pediatrics" is highly encouraged; this pediatrician shall, as an agent of GMHA, oversee the pre-hospital medical care provided specifically to children; and
- (3) EMS Medical Supervisor. The Division of EMS at GMHA shall have one (1) full time "EMS Medical Supervisor" who shall be a certified EMT-Intermediate, EMT-Paramedic or registered nurse with EMS experience, and who shall work under the guidance of the Off-line Medical Control Physician.

(c) GMHA shall provide administrative and educational resources to Division of EMS. GMHA shall make available adequate GMHA administrative and educational resources to support the Division of EMS and its mission.

(d) EMS agencies to share resources. In recognition of the multi-agency nature of EMS Medical Direction, all agencies involved with EMS on Guam shall, within reason, share personnel and other resources with each other across agency lines in an effort to assure the uninterrupted and effective existence of all three levels of physician involvement in Guam's EMS System.

**Section 3.** Guam Fire Department ("GFD") Medical Director's Office to close. The GFD Medical Director's Office shall cease to exist and the task of the GFD Medical Director's Office is hereby transferred to the GMHA.

**Section 4.** The amount of Two Hundred Thousand Dollars (\$200,000) is hereby appropriated from the General Fund to the Guam Memorial Hospital for the specific use for the establishment of the Division of EMS. The unexpended balance of the appropriation shall not revert back to the General Fund, but shall be carried over into the next fiscal year to be expended in accordance with the original purpose of said funds. The funds appropriated herein shall not be subject to *I Maga'lahaen Guahan's* transfer authority.

**Section 5.** The Civil Service Commission in collaboration with the Guam Memorial Hospital shall develop the job descriptions and salary structure for the positions delineated in this Act within six (6) months upon enactment of this Act.

**Section 6.** This Act shall become effective upon enactment of the Act.

**Section 7. Severability Clause.** If any provision of this Act or its application to any person or circumstance is found to be invalid or contrary to law, such invalidity shall *not* affect other provisions or applications of this Act which can be given the effect without the invalid provisions or applications, and to this end the provisions of this Act are severable.



## TESTIMONY TO THE COMMITTEE ON PUBLIC SAFETY AND TOURISM

John M. Quinata, Chairman

November 23, 2004

Bill No. 354

Anthony Morocco, M.D.  
Guam EMS Medical Director

Senators, my name is Anthony Morocco, and I have served as an Emergency physician at GMH and Medical Director for Guam Emergency Medical Services for the past two years. I would like to voice my support for Bill 354, which aims to create and fund a Division of Emergency Medical Services at Guam Memorial Hospital.

The purpose of this Division would be to create a strong program of medical oversight and education for all the emergency medical technicians (EMTs) and 911 dispatchers on Guam. EMTs are tasked with acting as physician extenders in the pre-hospital setting, where they may be faced with profoundly ill or injured patients. Operating in challenging field conditions, without the advanced training in physiology and pathology possessed by physicians and nurses, EMTs require close medical supervision to ensure that they apply their treatment protocols and utilize their skills in the correct medical context. Any EMS system that strives for excellence must maintain an aggressive program of medical oversight, overseen by a physician with training and experience in emergency medicine. Such oversight involves an extensive quality improvement program for the system, including direct and indirect evaluation of EMT performance, monitoring of radio traffic, chart reviews, data collection, and continuing education.

In 1998, Guam P.L. 24-244 created a medical director's office within the Guam Fire Department. The office was headed by a physician medical director and initiated a program for medical oversight. Four years later, Executive Order No. 2002-09 called for the creation of a Division of EMS at GMH, which would replace the GFD medical director's office and expand its scope to oversee the care provided by all EMTs on Guam, including those of GFD, ARFF, and other government agencies. Unfortunately, no funding was ever transferred to GMH for this purpose, and the establishment of the Division has not taken place. Thus, the EMS medical oversight program has remained in limbo for the past two years, and efforts to maintain quality and education in our EMS system have suffered. The goals of Bill 354 are essentially identical to Executive Order 2002-09, with the addition of an appropriation of funds to carry out the bill's mandate.

There are many advantages to utilizing GMH as a base for medical oversight of EMS. Most importantly, as our only civilian hospital, GMH is the center of emergency care for the island and the home of expertise and training for such care. The GMH education department is well established and will be used in coordination with the new Division to

offer extensive EMS continuing education. The Emergency Department already provides "On-Line" EMS medical direction, where emergency physicians and nurses communicate, via radio and phone, with EMTs in the field. The medical director for EMS must also be a member of the emergency department, where they observe the end-result of pre-hospital care as part of their clinical duties. EMS oversight at the hospital would also allow for the development of a continuum of care, where the hospital oversees medical services from pre-hospital emergency contact through hospital discharge, enhancing standardization of care and quality improvement efforts. The Joint Commission on Accreditation of Healthcare Organizations (JCAHO) stresses this continuum of care concept as a key performance area in accreditation. Inclusion of EMS in JCAHO accreditation efforts would further raise the bar for the quality of prehospital care delivery. Finally, medical direction centered at GMH aids in development and execution of coordinated emergency medical responses to disasters such as terrorist events.

Creation of the GMH Division of EMS will also serve to consolidate several functions under one office, thus reducing potential waste and redundancy in the government. Individual agencies with EMTs will not need to contract their own medical directors or use their staffs to perform medical oversight duties. Creation of the Division will result in a significant reduction in need for man-hours devoted to EMS oversight by personnel at GFD and the other agencies. The presence of the physician EMS oversight at GMH will also reduce the need and cost for physician consultant services for the Office of EMS at the Department of Public Health and Social Services.

An important goal of the Division will also be to collaborate with GFD and DPHSS in a number of federally funded projects, including the current initiatives in Emergency Medical Services for Children (EMSC), trauma prevention and trauma care improvement, and prehospital access to defibrillation. The Division would include a pediatrician from the GMH Emergency Department to provide additional expertise in oversight of pediatric prehospital care. The Division would also be instrumental in allowing the introduction of new and innovative EMS techniques into the pre-hospital setting, providing funding for specialized devices and training.

In conclusion, I believe this bill can significantly enhance the quality of pre-hospital care on Guam, and it will do so in a cost-effective manner. However, I do recommend that we make changes in the text of the bill to clarify the role of the Division of EMS versus DPHSS in EMS regulation and oversight. Thank you.



Anthony Morocco, M.D.  
Guam EMS Medical Director, Guam Department of Public Health and Social Services  
Chairman, Department of Emergency Medicine, Guam Memorial Hospital

## **Overview of Duties - GMH Division of EMS Personnel**

### **Medical Supervisor**

- Overall goal- maintain a Continuous Quality Improvement (CQI) program for Guam's EMS system and ensure compliance of EMS system with Guam EMS law and DPHSS rules
- Aid medical director in developing and conducting EMT educational programs
- Review/audit patient care forms
  - Special attention to cases involving cardiac arrest, endotracheal intubations, patient refusals, DOA, unusual cases, cases requiring medical control calls
- Observe EMT performance in the field (ambulance ride-alongs)
- Monitor EMS radio traffic
- Review 911 tapes/dispatch performance
- Track performance of each EMT
  - At least once yearly individual performance evaluations
  - Procedure and case tracking
- Collaborate with DPHSS OEMS on projects such as EMS data collection, trauma registry, EMS for Children, etc.
- Maintain own skills via hands-on procedure performance in hospital and pre-hospital settings as well as attending continuing educational settings

### **Off-Line Medical Director**

- Advise and oversee Medical Supervisor and participate in all duties listed above
- Develop and conduct educational programs
- Comprehensive review of all complex or controversial cases
- Evaluate and train ED physicians in On-line medical control
- Collaborate with public health office of EMS in development of EMS policies

## OVERVIEW OF GUAM EMS SYSTEM MEDICAL OVERSIGHT

### DPHSS Office of EMS

#### Purpose:

- Acts as the state/territorial EMS regulatory agency
- Create EMS public policy including protocols, policies, procedures
- Certify EMTs, Ambulances, educational courses
- Obtain and oversee EMS related grants (e.g. EMSC, RAED)
- Coordinate Prehospital Access to Defibrillation (PAD) program
- Coordinate island-wide EMS data collection
- Coordinate the formation of a trauma registry
- Develop and oversee community outreach programs on injury prevention, CPR training, etc.

#### Personnel:

- EMS Administrator
- Grant Program Coordinator
- Guam EMS medical director physician

### GMH Division of EMS

#### Purpose:

- Acts under rules set forth by DPHSS
- Provide medical direction/oversight for all GovGuam EMTs and 911
- Ensure ED staff complies with EMS protocols
- Quality improvement of EMS system through monitoring of:
  - Patient care forms
  - Electronically collected data
  - Radio communications
  - 911 calls
- Direct evaluation of EMT performance in the field and in training
- Conduct ongoing educational/training sessions

#### Personnel:

- EMS Medical Supervisor
- Off-line Medical Director physician

**Division of EMS Proposed Budget Overview**

**Personnel Costs:** \$144,000

Salaries and benefits for physician Offline Medical Director,  
EMS Medical Supervisor, and Secretary

**Operations:** \$56,000

Continuing education for staff

Funding for travel and for Medical Director and Supervisor to  
Advanced EMS training programs

Office and Administrative supplies, long-term supplies acquisition

Educational Materials

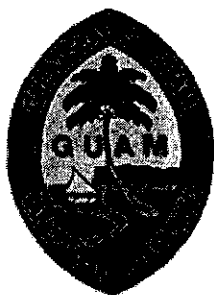
Textbooks, audiovisual programs

Medical training devices (e.g. CPR mannequins, endotracheal intubation kits)

Medical Equipment/Supplies and Maintenance

Advanced medical equipment for field use such as cardiac monitors and  
defibrillators, airway management and ventilation devices. Maintenance and  
calibration of these devices by GMH biomedical staff.

**Total:** \$200,000



**GUAM FIRE DEPARTMENT  
DIPATTAMENTON GUAFI GUAHAN**



**Felix P. Camacho**  
Governor

**Kaleo S. Moylan**  
Lt. Governor

**Michael F. Uncangco**  
Fire Chief

November 23, 2004

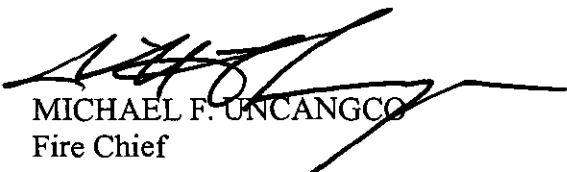
Mina'Bente Siete Na Liheslaturan Guahan  
Attn: Chairperson-Committee on Public Safety and Tourism

I am submitting this letter as written testimony in support of Bill 354 to repeal and reenact section 23 of chapter IV of Public Law 24-59 and Public Law 24-244. It is my understanding that this bill comprises language from these laws allowing a consolidated form of Medical oversight. I agree that this method will not only save the Government of Guam from adding additional costs to contract a licensed physician for any and all agencies that provide minimal pre-hospital care to those agencies mandated to provide such care.

This medical oversight is of no stranger to the field of Emergency Medical Services. Our EMT-Basic providers are trained on the concept of medical direction and quality improvement. This bill supports not only an avenue for quality continuing education for all Government EMT's, but will play a vital role in measured outcomes of the continuum of care in which all health care providers contribute to and impact a significant role and obligation towards patient care.

It is with this request that I am soliciting the committee's passage of Bill 354.

Senseremente,

  
MICHAEL F. UNCANGCO  
Fire Chief

WRITTEN TESTIMONY TO THE COMMITTEE ON PUBLIC SAFETY AND  
TOURISM

Senator John M. Quinata, Chairman

November 23, 2004

Bill No. 354

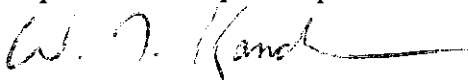
Good morning Mr. Chairman and Senators, my name is William Kando, and I am the Acting Hospital Administrator at Guam Memorial Hospital Authority. This written testimony is in support of Bill 354, which establishes a Division of Emergency Medical Services within the Guam Memorial Hospital.

For the past two years, Guam Memorial Hospital has been providing administrative and educational resources to the division as delineated in Executive Order No. 2002-09 which called for the creation of a Division of EMS at the Hospital. This Executive Order identified funding of \$150,000/year from the General Fund for this Division, which to date, GMHA has not received any funds. Since the Executive Order, Guam Memorial Hospital Authority together with Guam Fire Department and GIAA-ARFF (Aircraft Rescue Firefighting Unit) have been able to address some issues with regards to pre-hospital care, supply and equipment issues, establishment of MOU's, and EMT training.

This type of communication and cooperation between these agencies has allowed for the improvement of pre-hospital care and continuity of patient care at Guam Memorial Hospital Authority. Over the past two years, Guam Fire Department has reciprocated their resources by conducting Emergency Vehicle Operator Certification courses for our staff at no cost to our agency. This type of certification is required for our staff to be able to operate our Patient Transport Vehicle. In addition, Guam Fire Department has extended an invitation again to our agency to allow our staff to participate in the next scheduled EMT-Basic certification course, again, at no cost to our agency.

The creation of the Division of EMS at GMHA would solidify the current efforts of these agencies and continue to improve the Emergency Medical Services on the island by, providing medical oversight and training for the island's EMT-Basic and EMT-Intermediate personnel which are important in providing quality pre-hospital care which in turn, would minimize bed utilization at GMHA.

In conclusion, on behalf of Mr. McMillan and together with the GMHA Executive Management Council and the Board of Trustees, we would like to express our support for Bill 354 and look forward to continued inter-agency collaboration towards the improvement of pre-hospital care on the island.



William N. Kando, MSM

Acting, Hospital Administrator/Associate Administrator, Operations

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11-23-04

1:20

November 23, 2004

To: Senators, Twenty-Seventh Guam Legislature  
From: John Santos  
Citizen  
Subject: Written Testimony in Opposition to bill 354

To my understanding, I was made to believe that this Legislative body was in the mind set of reducing duplication of position, lessening bureaucracy and red tape.

I find that this bill as written is flawed and very vague in its intent and scope of powers. As written it can be interpreted in different way by different individuals, this bill must be spelled out specifically as to its intent, power, control, and function of each position.

First of all Department of Public Health & Social Services, Office of Emergency Medical Services already exist. Their scope of authority has been in existent for some time now, and has been functioning as the regulatory agency for all aspects of Emergency Medical Services. This is to include scope of practice, training requirements; certification needs, and includes equipment and Ambulance.

They were given this responsibility since 1966 at the creation of all EMS Systems in our Nation. In 1966 U.S. Congress mandated that the Department of Transportation create the Emergency Medical Service System, and to set up the requirements of all aspects of said system, this include Training requirements, Curriculum standards, Certification requirements, Ambulance requirements, etc. The Department of Transportation then in turn relegated this authority to the Department of Public Health & Social Services to be the regulating power behind EMS.

So, if all this currently exist. Why then are we trying to re-invent the wheel? Some of the objections to this Bill as written on Section 23 of Chapter IV Public Law 24-59 Part A,

**Number One:** This portion is already a function at the office of EMS, DPH & SS.

**Number Two:** This portion needs the involvement of the different entity that make up the entire EMS system on our island, today. This cannot be left up to only one man for one agency.

**Number Three:** Any treatment Protocols or Rules & Regulation set for EMS must be sent to EMS commission for their approval.



**Number Four:** All curriculums, Training requirements, Course design, Continuing Education needs have already been set by The Department of Transportation which are currently our Nations standards.

**Number Five:** Ensuring compliance with all of EMS Rules & Regulations relative to personnel equipment, Training, Vehicle, Communication and Supplies are already a regulatory task of the office of EMS, DPH & SS.

As to the creation of the position of EMS Medical Supervisor is a duplication of the position that already exist at the department of Public Health and Social Services, office EMS which is the EMS Coordinator.

What is the priority need for the EMS system on our island, today? Is the reestablishment of EMS commission who members are comprise of different agencies that make up our entire EMS system on island to include a member that is a citizen at large. This is done so that no one man or agency can controls that power of the entire system. Now this is done to ensure quality assurance of the entire EMS system to include patient care.

As to the Agencies that require a medical director, I do believe that it does stipulate in the contract of the Medical Director of the Office of EMS at the DPH&SS, that in the absents of a Medical Director in these other Agencies, then the Medical Director of the Office of EMS will assume that responsibility.

*Lastly, I ask a question, if we are to take away the Regulatory Powers set by Congress to the Department of Public Health and Social Service, Office of EMS. Will future federal funds pertaining to EMS be jeopardizing?*

I humbly implore you not to pass Bill 354 as written.

Respectfully,



John Santos  
Citizen



**GOVERNMENT OF GUAM**

**CIVIL SERVICE COMMISSION  
KUMISION I SETBISION SIBIT**

2<sup>nd</sup> Floor Hakubotan Bldg  
E.T. Calvo Way, Tamuning 96913  
P.O. Box 3156 Hagatna, Guam 96932  
Tel: 647-1855/6 Fax: 647-1887



CSC NO. 05-047

October 15, 2004

Senator Lou Leon Guerrero RN, MPH  
Chairwoman on Committee on Rules and Health  
27<sup>th</sup> Guam Legislature  
155 Hesler Street  
Hagatna, Guam 96910

*Re: Comment on Bill 354*

Dear Senator Leon Guerrero:

***Hafa Adai!*** Thank you for giving us the opportunity to comment on Bill 354 "AN ACT TO REPEAL AND REENACT SECTION 23 CHAPTER IV OF PUBLIC LAW 24-244 RELATIVE TO ESTABLISHING A DIVISION OF EMERGENCY MEDICAL SERVICES WITHIN THE GUAM MEMORIAL HOSPITAL".

After reviewing this bill, the Commission staff agrees with intent of the bill in consolidating services in an EMS division at Guam Memorial Hospital. Since this bill is proposing the transfer of EMS function at GFD to GMH it might be considered as a reorganization as defined by 5 GCA, Reorganization. We suggest that all of the requirements of the reorganization law be met. The Commission staff stands ready to work with staff at GMH in developing and establishing positions as required by this bill upon implementation.

Should you have any question please call me at 647-1855 thru 7. *Si Yu'us Ma'ase.*

*Senseramente,*

  
JUAN K. CALVO

Executive Director, Acting

## Hearing on Bill 354 scheduled

The legislative Committee on Public Safety and Tourism will hear and receive testimony on Bill 354, which aims to establish a division of Emergency Medical Services within the Guam Memorial Hospital. The hearing will be at the public hearing room at the Legislature in Hagåtña at 10 a.m. on Nov. 23.

*Pacific Daily News*

guampdn.com Pacific Daily News, Monday, November 22, 2004

479-1457/9/60.

Nov. 23

**COMMITTEE ON PUBLIC SAFETY AND TOURISM:** Public hearing, 10 a.m. Nov. 23, Legislature's public hearing room, Hagåtña. Bill 354, establishing a Division of Emergency Medical Services within the Guam Memorial Hospital Authority. Call

guampdn.com Pacific Daily News, Tuesday, November 23, 2004

Nov. 23

**▲ COMMITTEE ON PUBLIC SAFETY AND TOURISM:** Public hearing, 10 a.m. Nov. 23, Legislature's public hearing room, Hagåtña. Bill 354, establishing a Division of Emergency Medical Services within the Guam Memorial Hospital Authority. Call 479-1457/59/60.